

### Committee and Date

Cabinet 14<sup>th</sup> December 2022 Council 15<sup>th</sup> December 2022

<u>Item</u>	
Public	

# Setting the Council Tax Taxbase for 2023/24

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Officer

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# 1. Synopsis

This report presents the Council Tax Taxbase for 2023/24. The report outlines the Council Tax discount policies, Council Tax Support Scheme and the Collection Rate and the impact of these on the taxbase.

# 2. Executive Summary

- 2.1. In order to determine the appropriate Council Tax levels for Shropshire Council, it is necessary to determine the Council Tax taxbase for the area. The budget requirements of the various precepting authorities are divided by this figure to arrive at the Band D Council Tax.
- 2.2. This report sets out the Council Tax taxbase for 2023/24 and the policies used to determine the taxbase.
- 2.3. For 2023/24 the Council Tax taxbase will be 118,106.08 Band D equivalents, this is an increase of 2.27% from 2022/23.
- 2.4. The policies and assumptions used in determining the taxbase are:
  - A. The minor amendments to the Council Tax Support scheme have no impact on the taxbase determination.
  - B. Continuation of the Council Tax discount policy of 0% in respect of second homes (other than those that retain a 50% discount through regulation as a result of job related protection)
  - C. Continuation of the discretionary Council Tax discount policy to not award a discount in respect of vacant dwellings undergoing major repair, i.e. former Class A exempt properties

- D. Continuation of the discretionary Council Tax discount policy in respect of vacant dwellings, i.e. former Class C exempt properties, of 100% for one month
- E. Continuation of the "six week rule" in respect of vacant dwellings, i.e. former Class C exempt properties.
- F. Continuation of the discretionary Council Tax discount policies in respect of properties which have been unoccupied and substantially unfurnished for more than two years
- G. Estimated Collection rate of 98.5% for 2023/24

#### 3. Recommendations

Cabinet members are asked to agree and recommend to full Council:

- 3.1. To approve, in accordance with the Local Authorities (Calculation of Tax Base) (England) Regulations 2012, the amount calculated by Shropshire Council as it's Council Tax taxbase for the year 2023/24, as detailed in Appendix A, totalling 118,106.08 Band D equivalents.
- 3.2. To note the changes to the Council's localised Council Tax Support (CTS) scheme in 2023/24. The scheme is attached at Appendix B.
- 3.3. To note the Council Tax Support Scheme amendments detailed in Appendix B have no impact on the taxbase determination.
- 3.4. To note the exclusion of 8,387.51 Band D equivalents from the taxbase as a result of localised Council Tax Support.
- 3.5. To note continuation of the discretionary Council Tax discount policy of 0% in respect of second homes (other than those that retain a 50% discount through regulation as a result of job related protection) and note the inclusion of 712.32 Band D equivalents in the Council Tax taxbase as a result of this discount policy.
- 3.6. To note continuation of the discretionary Council Tax discount policy to not award a discount in respect of vacant dwellings undergoing major repair, i.e. former Class A exempt properties.
- 3.7. To note continuation of the discretionary Council Tax discount policy in respect of vacant dwellings, i.e. former Class C exempt properties, of 100% for one month i.e. effectively reinstating the exemption and the resulting exclusion of 68.99 band D equivalents from the taxbase.
- 3.8. To note continuation of the "six week rule" in respect of vacant dwellings, i.e. former Class C exempt properties.
- 3.9. To note continuation of the discretionary Council Tax discount policy to levy a Council Tax premium of 100% in relation to dwellings which have been unoccupied and substantially unfurnished for more than

two years (but less than five years) and the resulting inclusion of an additional 293.89 Band D equivalents in the taxbase.

- 3.10. To note continuation of the discretionary Council Tax discount policy to levy a Council Tax premium of 200% in relation to dwellings which have been unoccupied and substantially unfurnished for more than five years (but less than ten years) and the resulting inclusion of an additional 203.77 Band D equivalents in the taxbase.
- 3.11. To note continuation of the discretionary Council Tax discount policy to levy a Council Tax premium of 300% in relation to dwellings which have been unoccupied and substantially unfurnished for more than ten years and the resulting inclusion of an additional 183.00 Band D equivalents in the taxbase.
- 3.12. To approve a collection rate for the year 2023/24 of 98.5%.

### **REPORT**

# 4. Risk Assessment and Opportunities Appraisal

- 4.1. Expression of Council Tax Support in terms of Band D equivalents results in a higher potential for inaccuracies in the determination process as Council Tax Support is a significantly more volatile discount element.
- 4.2. Details of the potential risk in relation to establishing a collection rate allowance is detailed within this report in Section 8.

# **5. Financial Implications**

- 5.1. The Council Tax taxbase figure impacts on the Council Tax that will be levied by the Council for 2023/24.
- 5.2. The implication of the Council's localised Council Tax Support scheme are detailed in Appendix B. The Council Tax Support Scheme results in the exclusion of 8,387.51 Band D equivalents from the taxbase.
- 5.3. The financial implications of the discounts and premiums to be applied in 2023/24 are detailed in Appendix C and are summarised below:
  - Maintaining the discount in respect of second homes at 0% results in the inclusion of 712.32 Band D equivalents in the taxbase.
  - Maintaining the discount in respect of vacant dwellings results in the exclusion of 68.99 Band D equivalents from the taxbase.
  - Maintaining the premium of 100% in respect of properties which have been unoccupied and substantially unfurnished for more than two years, maintaining the premium of 200% in respect of properties which have been unoccupied and substantially unfurnished for more than five years

and maintaining the premium of 300% in respect of properties which have been unoccupied and substantially unfurnished for more than ten years results in the inclusion of 293.89, 203.77 and 183.00 Band D equivalents respectively in the taxbase.

- 5.4. Proposed amendments to premiums for 2024/25 onwards are detailed in Appendix C.
- 5.5. The implications regarding the determined collection rate are detailed in Section 8.

# 6. Climate Change Appraisal

6.1. The Setting the Council Tax Taxbase 2023/24 report and recommendations have no direct effect on climate change.

# 7. Background

- 7.1. Shropshire Council has responsibility for determining the Council Tax taxbase for the Council's geographical area.
- 7.2. The taxbase for Council Tax must be set between 1 December 2022 and 31 January 2023 in relation to 2023/24 as prescribed by the Local Authorities (Calculation of Council Tax Base) Regulations 2012.
- 7.3. The Council is also required to inform the major precepting authorities, West Mercia Police & Crime Commissioner and Shropshire & Wrekin Fire Authority, of the taxbase in order to enable the calculation of Council Tax for the following year. Each town and parish council is also notified of its own Council Tax taxbase. A detailed build of the taxbase analysed by both parish and town council and Environment Agency region is shown in Appendix A.
- 7.4. The purpose of this report, therefore, is to determine and approve the Council Tax taxbase for Shropshire Council for 2023/24.

### 8. Additional Information

#### 8.1. Taxbase Calculation

- 8.2. Based on the valuation list, the Council Tax taxbase is the number of properties in the area falling within each council tax property valuation band, modified to take account of the adjustments set out below. Taxbase is expressed as a Band D equivalent.
- 8.3. An analysis of Council Tax bands within Shropshire Council is detailed below:

Cabinet 14<sup>th</sup> December 2022, Council 15<sup>th</sup> December 2022; Setting the Council Tax Taxbase for 2023/24

Property Band	House Value	Ratio to Band D	Analysis of Dwellings on the Valuation List (%)	% Increase / (Decrease) over 2021/22
Α	Under £40,000	6/9	18.2	0.4
В	40,001 - 52,000	7/9	25.6	1.0
С	52,001 - 68,000	8/9	20.8	1.2
D	68,001 - 88,000	9/9	14.4	1.1
E	88,001 - 120,000	11/9	11.5	1.7
F	120,001 - 160,000	13/9	6.1	1.4
G	160,001 - 320,000	15/9	3.2	0.7
Н	Over 320,000	18/9	0.2	0.6

- 8.4. There are 148,938 properties in the valuation list for the Shropshire Council area. This compares with a figure of 147,414 in the list at the same time last year. There has been an increase of 1,524 properties overall, which equates to 1.03%.
- 8.5. The methodology followed for calculating the taxbase is as follows:
  - Ascertain the number of properties in each Council Tax band (A to H) shown in the valuation list as at 12 September 2022.
  - Adjust for estimated changes in the number of properties through new build, demolitions and exemptions.
  - The number of discounts and disabled relief allowances which apply as at 3 October 2022.
  - Convert the number of properties in each Council Tax band to Band D
    equivalents by using the ratio of each band to Band D and so arrive at
    the total number of Band D equivalents for the Council.
  - Adjust the total number of Band D equivalents by the estimated Council Tax collection rate for the year
- 8.6. These calculations are undertaken for each property band in each parish.

### 8.7. Collection Rate

- 8.8. In determining the taxbase, an allowance must be made to provide for changes to the taxbase during the year (e.g. due to new properties, appeals against banding, additional discounts, Council Tax Support award changes, etc.) as well as losses on collection arising from non-payment. This is achieved by estimating a Council Tax collection rate for the year and must be common for the whole of Shropshire.
- 8.9. A collection rate of 97.9% was assumed for the 2022/23 financial year and it is recommended that a collection rate of 98.5% should be assumed for the purpose of determining the Council Tax taxbase in 2023/24.
- 8.10. Actual in year collection rates in 2019/20, 2020/21 and 2021/22 were 98.2%, 97.7% and 98.1% respectively. The reduction in the Collection Rate for 2020/21 was due to the impact of Covid-19. It is expected that the collection rate will continue to improve.
- 8.11. If the actual rate exceeds 98.5% a surplus is generated, which is shared between the Unitary Council, West Mercia Police & Crime Commissioner and Shropshire & Wrekin Fire Authority, pro rata to their demand on the Collection Fund for the relevant year. Conversely, any shortfall in the

collection rate results in a deficit, which is shared in a similar manner. The surplus or deficit is taken into account in setting the Council Tax in the following year.

List of Background Papers (This MUST be completed for all reports, but does not include items containing exempt or confidential information)

# **Cabinet Member (Portfolio Holder)**

Gwilym Butler

### **Local Member**

# **Appendices**

Appendix A: 2023/24 Parish and Town Council Tax Taxbase Summary for Shropshire Council.

Appendix B: Shropshire Council's Localised Council Tax Support Scheme

Appendix C: Discretionary Discount Policies

2023/24 Parish and Town Council Council Tax Taxbase Summary for Shropshire Council	APPENDIX A
Parish / Town Council	Council Tax Taxbase
	(Band D Equivalents)
Al I. O III di	142.70
Abdon & Heath	113.70
Acton Burnell, Frodesley, Pitchford, Ruckley & Langley	267.72
Acton Scott	43.08
Adderley	212.06
Alberbury with Cardeston	410.96
Albrighton	1,652.81
All Stretton, Smethcott & Woolstaston	177.34
Alveley & Romsley	876.95
Ashford Bowdler	38.14
Ashford Carbonel	182.84
Astley	207.89
Astley Abbotts	249.48
Aston Bottrell, Burwarton & Cleobury North	114.79
Atcham	224.34
Badger	58.68
Barrow	265.12
Baschurch	1,189.60
Bayston Hill	1,820.52
Beckbury	152.96
Bedstone & Bucknell	320.34
Berrington	481.27
Bettws-Y-Crwyn	94.53
Bicton	557.00
Billingsley, Deuxhill, Glazeley & Middleton Scriven	163.70
Bishops Castle Town	668.20
Bitterley	357.64
Bomere Heath & District	896.78
Boningale	142.60
Boraston	77.99
Bridgnorth Town	4,648.91
Bromfield	122.92
Broseley Town	1,590.93
Buildwas	107.21
Burford	457.65
Cardington	209.56
Caynham	533.75
Chelmarsh	238.22
Cheswardine	403.94
Chetton	163.08
Childs Ercall	307.34
	341.17
Church Propp. Hughley & Kepley	
Church Preen, Hughley & Kenley Church Pulverbatch	127.90
	166.74
Church Stretton & Little Stretton Town	2,190.09
Claverley	936.15
Clee St. Margaret	70.25
Cleobury Mortimer	1,224.85
Clive	252.03
Clun Town with Chapel Lawn	514.05

2023/24 Parish and Town Council Council Tax Taxbase Summary for Shropshire Council	APPENDIX A
Parish / Town Council	Council Tax Taxbase
	(Band D Equivalents)
Clungunford	156.93
Cockshutt-cum-Petton	326.59
Condover	931.37
Coreley	140.72
Cound	211.36
Craven Arms Town	822.38
Cressage, Harley & Sheinton	420.84
Culmington	172.34
Diddlebury	288.11
Ditton Priors	363.40
Donington & Boscobel	609.84
Eardington	246.11
Easthope, Shipton & Stanton Long	205.31
Eaton-Under-Heywood & Hope Bowdler	180.99
Edgton	48.93
Ellesmere Rural	992.64
Ellesmere Town	1,524.77
Farlow	188.14
Ford	331.12
Great Hanwood	430.74
Great Ness & Little Ness	565.24
Greete	48.74
Grinshill	114.57
Hadnall	378.90
Highley	1,126.95
Hinstock	554.79
Hodnet	596.56
Hope Bagot	29.82
Hopesay	244.87
Hopton Cangeford & Stoke St. Milborough	165.95
Hopton Castle	39.85
Hopton Wafers	303.68
Hordley	107.75
Ightfield	214.12
Kemberton	116.88
Kinlet	420.00
Kinnerley	523.50
Knockin	144.45
Leebotwood & Longnor	205.39
Leighton & Eaton Constantine  Llanfairwaterdine	208.53
	108.51
Llanyblodwel	268.70
Llanymynech & Pant	690.74
Longden	544.61
Loppington	285.22
Ludford	409.88
Ludlow Town	3,532.64
Lydbury North	230.24
Lydham & More	134.32
Mainstone & Colebatch	89.18

2023/24 Parish and Town Council Council Tax Taxbase Summary for Shropshire Council	APPENDIX A
Parish / Town Council	Council Tax Taxbase
	(Band D Equivalents)
Market Drayton Town	4,138.99
Melverley	52.96
Milson & Neen Sollars	120.71
Minsterley	602.94
Montford	257.62
Moreton Corbet & Lee Brockhurst	142.06
Moreton Say	211.91
Morville, Acton Round, Aston Eyre, Monkhopton & Upton Cressett	380.49
Much Wenlock Town	1,239.16
Munslow	178.44
Myddle & Broughton	634.68
Myndtown, Norbury, Ratlinghope & Wentnor	272.71
Nash	139.44
Neen Savage	157.57
Neenton	64.91
Newcastle	134.16
Norton-In-Hales	348.20
Onibury	132.77
Oswestry Rural	1,691.22
Oswestry Town	5,429.41
Pontesbury	1,391.54
Prees	1,176.75
Quatt Malvern	102.26
Richards Castle	142.71
Rushbury	274.01
Ruyton-XI-Towns	460.30
Ryton & Grindle	77.37
Selattyn & Gobowen	1,360.84
Shawbury	911.68
Sheriffhales	324.24
Shifnal Town	3,619.48
Shrewsbury Town	26,402.73
Sibdon Carwood	48.69
St. Martins	993.37
Stanton Lacy	169.38
Stanton-Upon-Hine Heath	250.53
Stockton	130.91
Stoke-Upon-Tern	508.57
Stottesdon & Sidbury	342.75
Stowe	48.21
Sutton Maddock	109.64
Sutton-Upon-Tern	423.53
Tasley	419.00
Tong	127.31
Uffington	125.87
Upton Magna	152.86
Welshampton & Lyneal	387.89
Wem Rural	702.05
Wem Town	2,027.65
West Felton	587.64

2023/24 Parish and Town Council Council Tax Taxbase Summary for Shropshire Council	APPENDIX A
Parish / Town Council	Council Tax Taxbase
	(Band D Equivalents)
Westbury	525.10
Weston Rhyn	882.68
Weston-Under-Redcastle	122.04
Wheathill	80.70
Whitchurch Rural	669.47
Whitchurch Town	3,454.03
Whittington	987.29
Whitton	63.56
Whixall	339.40
Wistanstow	335.07
Withington	106.28
Woore	613.55
Worfield & Rudge	930.26
Worthen with Shelve	825.21
Wroxeter & Uppington	164.83
Shropshire Council Total	118,106.08
Environment Agency - Severn Trent Region	110,915.17
Environment Agency - Welsh Region	4,556.61
Environment Agency - North West Region	2,634.30
Shropshire Council Total	118,106.08

### **APPENDIX B**

### **Council Tax Support**

- 1.1. The 2010 Spending Review announced the localisation of council tax support and The Welfare Reform Act 2012 abolished Council Tax Benefit from 31 March 2013 and required that Local Government created a localised Council Tax Support (CTS) scheme effective from 1 April 2013, accommodating a reduction in funding of 10%.
- 1.2. Shropshire Council's localised CTS scheme was approved in December 2018. Two small amendments have been made to the main Council Tax Support Scheme to take effect from 1<sup>st</sup> April 2023. These amendments are detailed in the scheme summary included in section 1.7 below.
- 1.3. From 2013, therefore, council tax support has taken the form of reductions within the council tax system, replacing national council tax benefit. Making reductions as part of the council tax system reduces a billing authority's Council Tax taxbase. Billing and major precepting authorities receive funding (Council Tax Support Grant) which reduce their council tax requirement and, depending on the design of the local council tax scheme, can help offset the council tax revenue foregone through reductions.
- 1.4. An estimate of the effect of the local Council Tax Support Scheme on the Council Tax taxbase has been determined for Shropshire. It is estimated that the Council Tax Support Scheme will reduce the Council Tax taxbase by 8,387.51 Band D equivalents.
- 1.5. As Council Tax Support entitlement will vary throughout the year and this will affect the taxbase it is more likely that the amount of Council Tax collected in 2023/24 will vary from the estimate.
- 1.6. A link to the full scheme for 2022/23 is below.

https://www.shropshire.gov.uk/media/24713/ctrs-scheme-2022-2023.pdf

1.7 The CTS scheme summary is provided on the following pages.

### **SHROPSHIRE COUNCIL - BENEFITS SERVICE**

### **COUNCIL TAX SUPPORT (CTS)**

### Introduction

The current Council Tax Benefit scheme is a means tested benefit that helps people with a low income to pay their Council Tax.

From April 2013 this will be abolished and all local authorities will provide a new scheme called 'Council Tax Support'. The funding that is provided for this scheme will be reduced by 10% and therefore it is likely that some people will have to pay more towards their Council Tax bill.

The changes will not affect pensioners even though they will move into the new scheme. The Government have confirmed that all pensioners will be protected and receive the same amount of benefit they do now under the current Council Tax Benefit Scheme.

Each local authority will be able to provide Council Tax support in a different way depending on local needs, funding available and how it can be administered. Each Council is expected to devise a new scheme and then put this to public consultation by the end of 2012.

Our new scheme was devised and published on the Shropshire Council website for customers, stakeholders and other agencies to comment on. Public consultation closed on the 14<sup>th</sup> December and the new scheme was formally adopted by the Council on 16<sup>th</sup> January 2013.

Anyone of working age will now be subject to the new scheme from April 2013. The differences that you will see in the new Council Tax Support Scheme are: -

- Removal of second adult rebate
- Reduction of the capital limit from £16,000 to £10,0000
- Removal of earnings disregards
- Removal of child benefit disregard
- Increase in non-dependant deductions

Please note the following amendments are for the calculation of Council Tax Support only and do not affect Housing Benefit calculations.

#### **Removal of Second Adult Rebate**

Second Adult Rebate (2AR) is awarded to a customer based on the circumstances of a second adult living in the property. Under the new scheme this has been abolished and will no longer be effective from 01.04.13.

### **Reduction of the capital limit**

For working age people the capital limit will reduce to £10,000 from 01.04.13. This will mean that if a customer's savings amounts to more than £10,000 they will not be entitled to CTS. The lower capital limit of £6,000 remains the same.

Tariff income calculations remain as is i.e. from the total amount if capital £6,000 is deducted, the remainder is then dived by 250 if the result is not an exact multiple of £1 the result is rounded up to the next whole £1

All other capital rules including static savings, land and property, shares, etc remain the same.

# **Removal of Earnings disregards**

All income disregards for working age people will cease from the 01.04.13.

### **Removal of Child Benefit disregards**

Child benefit will no longer be disregarded from the calculation of CTS from the 01.04.03.

### Increase in non-dependant earned income deductions (working age only)

From 01.04.13 non dep deductions will increase to the following: -

£5 for anyone earning under £100, £10 for anyone earning between £100 and £150 £20 for anyone earning over £150 per week

This deduction will only be made from their earned income. It won't affect any other income they receive.

### Non-dependant earned income deductions (pension age only)

Gross income less than £186.00	=	£3.65
Gross income £186.00 to £321.99	=	£7.25
Gross income £322.00 to £400.99	=	£9.15
Gross income £401.00 or above	=	£10.95

# Unearned income will attract the following disregards (working age and pension age):

Others aged 18 or over incl. Job Seekers Allowance (Contributions) & Employment and Support Allowance (Contributions) = £3.65 In receipt of Pension Credit, Income Support, Job Seekers Allowance (Income Based), Employment and Support Allowance (Income Based), Employment and Support Allowance (Income Related) = nil

# (This disregard will be up-rated annually in line with figures provided annually by Department for Levelling Up, Housing and Communities)

# A new minimum earnings threshold will be introduced with effect from 01/04/15 to reflect the current arrangements in the Housing Benefit scheme.

This minimum earnings threshold will help to determine whether a European Economic Area (EEA) national's previous or current work can be treated as genuine and effective for the purposes of deciding whether they have a right to reside in the UK as a worker or self-employed person.

The minimum earnings threshold has been set at the level at which workers start to pay National Insurance Contributions (NICs), currently £153 a week in the 2014/15 tax year. If an EEA national can prove that they have been earning at least this amount for a period of 3 months immediately before they claim CTS their work can be treated as genuine and effective and they will have a right to reside as a worker or self-employed person.

If they do not satisfy the minimum earnings threshold criteria, a further assessment will be undertaken against a broader range of criteria (such as hours worked, pattern of work, nature of employment contract etc.) to determine whether their employment is genuine and effective.

Ultimately, if an EEA national's income does not meet the minimum earnings threshold or the additional criteria to be classified as genuine and effective employment they will not be eligible for CTS.

# Special Educations Needs Allowance – to be disregarded in full with effect from 01/09/14

War Pensions / Armed Forces Compensation Scheme Guaranteed Income Payments – to be disregarded in full with effect from 01/04/13 (and to be consistent with Housing Benefit)

# From 01/04/15 the CTR scheme will include changes to the habitual residency test to reflect changes to the Housing Benefit (HB) regulations.

The amendments to the CTS scheme removes access to CTS for EEA jobseekers who make a new claim for CTS on or after 1 April 2015. EEA nationals who are self-employed, are workers or who are unemployed but retain their worker status have the same rights to CTS as a UK national and their situation remains unchanged.

EEA jobseekers who are entitled to CTS and JSA(IB) on 31 March 2015 will be protected until they have a break in their claim for CTS or JSA. If their JSA ends because they have started work, then as long as we can be satisfied that their employment is genuine and effective they will be able to access in-work CTS as either a worker or a self-employed person. Claimants receiving in-work CTS beyond 1 April will continue to be able to access CTS, if they become entitled to JSA(IB) on or after that date, but only if they retain their worker status. If they are a jobseeker then their CTS entitlement ends from the Monday following the cessation of work.

# Changes with effect from 1 April 2018 to bring the scheme in line with Housing Benefit changes

#### • 2 child cap

The Government has announced that they will limit benefit support by only taking into account a maximum of two dependent children per family. It affects all claims where new children are born after April 2017. This will applies in Housing Benefit to families that make a new claim from April 2017

# Loss of the family premium

The Government removed the family premium for new claims within the assessment of Housing Benefit with effect from May 2016

- Bereavement Support Payments to be disregarded in full
   This was introduced into Housing Benefit with effect from April 2017
- Any payments from the 'We love Manchester Fund' and the 'London Emergency Trust' to be disregarded in full
- Maximum backdate period of 1 month
- Absence from home limited to 4 weeks when outside GB

The temporary absence rules for Housing Benefit were amended in 2015 reducing the allowable period of temporary absence outside Great Britain from 13 weeks to 4 weeks.

The limit applies to new periods of absence only. Exceptions are when an absence is in relation to

- Death of a partner, child or close relative
- Receiving medical treatment
- A person who has fled their home due to fear of violence
- A member of Her Majesty's forces posted overseas
- Beneficial changes in circumstances to be reported within one month of the change in order for the claim to be updated from the date of change, otherwise changes will take effect from the Monday following date notified.
- All working aged claimants who receive Council Tax Support (unless they are a pensioner or classed as vulnerable) will pay 20% of their council tax liability, (after appropriate discounts have been awarded)

An example of this change is as follows:

1) Current scheme (which allows for 100% reduction)
The customer's liability is £20.00 per week. As they are in receipt of Jobseekers Allowance they are entitled to full Council tax reduction making their council tax balance for the year £0.00

- 2) Proposed new scheme (20% minimum payment) The customer liability is £20.00. Before any calculation takes place 20% of this amount is reduced from the liability to be used. This means that any calculation will be carried out on a figure of £16.00. Again the customer is on Jobseekers Allowance and so they are entitled to a full award. This will mean their council tax balance for the year will be £208.00 (£4.00 x 52).
- De Minimis change amount of £10.00 per week for claimants in receipt of Universal Credit
- Apply a minimum award of £1.50
- Claimant or partner who meet the specific criteria of severe disablement contained within the policy will be protected from any percentage reduction in council tax support. Claimant or partner in receipt of Employment and Support Allowance will be protected from any percentage reduction in council tax support. This will also apply to customers who meet the criteria for receiving a war compensation related benefit or pension. Specifically this includes

<u>Criteria to be awarded for the severe disability premium:</u>

- The customer has to be in receipt of
  - 1) Attendance allowance or
  - 2) Higher or middle rate care component of disability living allowance or
  - 3) The daily living allowance rate of personal independence payments
- They must not have a resident non-dependant
- No person is entitled to, and in receipt of, carers allowance in respect of caring for the customer and;
- If the customer has a partner they must also meet all above criteria

# <u>Criteria to be awarded the support component of employment and support</u> allowance

It is accepted that some people's difficulties or disabilities are such that not only is the person not expected to look for work but are also not expected to undertake an work related activities or plan for starting work due to the severity of their difficulties

### Criteria to qualify for the war pension's exemption

The customer and/or partner has to be in receipt of either:

- War pension
- War disablement pension
- War service attributable pension
- War widows pension
- War mobility supplement

### Changes with effect from 1 April 2019

Severe Disability Premium does not exist in Universal Credit. From 1 April 2019 claimants or couples that have moved into Universal Credit but meet the above criteria for the severe disablement premium will be exempt from the percentage reduction.

Employment and support allowance does not form part of Universal Credit. Instead there is a limited capability for work and limited capability for work related activity element in Universal Credit which is similar to that used for identifying the work related activity group and support group of Employment Support Allowance. From 1 April 2019 claimants or partners in receipt of the limited capability for work related activity element in Universal Credit that is the equivalent to the support element of employment and support allowance will be exempt from the percentage reduction.

### Changes with effect from 1 April 2020

- We have defined a council tax reversal as an amount of Council Tax Support
  to which the claimant was not entitled, and we have clarified what action
  the Council will take depending on whether the reversal is caused by
  claimant error, or official error.
- We have clarified that where a reversal is due to claimant error the total sum of the reversal shall be fully chargeable and recoverable as part of the claimant's council tax liability
- We have clarified that where the reversal arose due to official error, that
  where the claimant or their representative could reasonably have been
  expected at the time to realise that the assessment had been made in error,
  the total sum of the reversal shall be fully chargeable and recoverable as
  part of the claimant's council tax liability. Otherwise, the amount of the
  reversal will not be chargeable and recoverable as part of the claimant's
  council tax liability

- In the event of a council tax reversal, the Council will consider any
  underlying award that the claimant should have been entitled to provided
  evidence is received from the claimant within 1 month of the claimant being
  notified of the reversal, or where an appeal against a recoverable reversal
  is made
- We have clarified the definition of pensioner in accordance with new benefit rules for mixed age couples and eligibility for Local Council Tax Reduction Schemes
- Any payment made by the Home Office under the Windrush Compensation Scheme or the Windrush Exceptional Payment Scheme will be disregarded as capital

### Changes with effect from 1 April 2022

CTRS scheme reg 74 (a)

Insert

(aa) who is a person on universal credit, except where the award of universal credit to that person includes an amount in respect of a liability to make payments in respect of the accommodation they occupy as their home, in accordance with section 11 of the Welfare Reform Act 2012 (housing costs);

Note: This is to align the CTRS scheme with a statutory amendment to the qualifying criteria for Housing Benefit, this amendment should prevent circumstances where an applicant is excluded from CTRS whilst being eligible for HB or UCHE

CTRS scheme part 13 (106) Insert

(14) Where there is a change of circumstances which results in a change to the maximum council tax reduction for the purposes of calculating eligibility for a reduction under PART 7 (28), from the first day of the benefit week after the date on which the change first occurred.

Note: This will insert an 80%/100% cap on maximum council tax reduction and aligns the circumstances of claimants in receipt of UC with those in receipt of Passported Benefits to ensure that a claimant's maximum CTRS is calculated appropriate to their status and that vulnerable households are not disadvantaged.

### Changes with effect from 1 April 2023

Added to schedules 9 and 10 capital to be disregarded, both pens and WA (and also income other than earnings for good measure)

- (7) any payment made under or by the approved blood scheme, or the Scottish Infected Blood Support Scheme as established or approved by the Secretary of State, or trust established with funds provided by the Secretary of State
- (8) any payment made under or by a trust, established for the purpose of giving relief and assistance to disabled persons whose disabilities were caused by the fact that during their mother's pregnancy she had taken a preparation containing the drug known as Thalidomide, and which is approved by the Secretary of State.

Add to interpretation

""approved blood scheme" means a scheme established or approved by the Secretary of State, or trust established with funds provided by the Secretary of State, for the purpose of providing compensation in respect of a person having been infected from contaminated blood products;";

Amended

1056

#### From

Where the change of circumstances is the death of an applicant's partner or their separation, it takes effect on the day the death or separation occurs.

To

Where the change of circumstances is the death of an applicant's partner or their separation, it takes effect on the day the death or separation occurs.

(a) Where the applicant was included as "the partner" of the deceased (or expartners) Council Tax Support entitlement at date of death or separation, The Council Tax Liability created following the death of an applicant's partner or their separation falls to be treated as "first liable" within Reg 105 (2) of this scheme

# **SUMMARY OF CHANGES FROM 01.04.13**

Current Council Tax Benefit Scheme (CTB)	Council Tax Support (CTS)
Second Adult Rebate - Awarded to the customer based on the circumstances of 'second adult'. Can be awarded due to a 'better buy' comparison	No award due for second person. On 'better buy' calculation customer will only be awarded any CTS due.
Reduction of the capital limit - Upper capital limit of £16,000. Above this limit the person would not qualify for CTB. Lower capital of £6,000. Below this figure amount is ignored. Amounts above £6,000 attract tariff income at £1 for every £250 or part of above the lower capital limit	Upper capital limit of £10,000. Above this limit the person would not qualify for CTB. Lower capital of £6,000. Below this figure amount is ignored. Amounts above £6,000 attract tariff income at £1 for every £250 or part of above the lower capital limit
Removal of earnings disregards – Permitted work - £97.50 Lone parents - £25.00 Disabled, carers or special occupations - £20.00 Couples - £10 Single £5	Permitted work - £0 Lone parents - £0 Disabled, carers or special occupations - £0 Couples - £0 Single £0
Removal of Child Benefit disregard – Child Benefit is fully disregarded for the calculation of CTB	Child benefit is fully included for the calculation of CTS
Increase in non-dependant deductions (using current figures) On pass ported benefit - £0.00 On JSA C/ESAC - £3.30 Works less than 16 hours on maternity, paternity, adoption or sick leave - £3.30 Income more than £394.00 per week - £9.90 £316.00 to £393.99 per week - £8.25 £238.00 to £315.99 per week - £6.55 £183.00 to £237.00 per week - £3.30 £124.00 to £182.99 per week - £3.30 Under £124.00 - £3.30	On pass ported benefit - £0.00 On JSA C/ESAC - £3.30 Works less than 16 hours on maternity, paternity, adoption or sick leave - £3.30 Earnings less than £100 - £5.00 Earnings between £100 and £150 - £10.00 Earnings above £150 - £20.00

#### **APPEALS**

There will be no joint HB/CTR appeals – they will be heard separately by different bodies. First Tier Tribunals will hear the Housing Benefit appeals (as now) and the Valuation Tribunals Service will hear Council Tax Support appeals.

The legislation is contained within the Local Government Finance Act. Appeals against the local Council Tax Support Scheme will be covered by Regulation 16(b).

### **Process:**

- The customer firstly needs to write to the Council saying they disagree with the decision. There is no time limit to do this. They can request this at any time.
- If we do not alter our original decision the customer has the right to appeal to the Valuation Tribunal.
- To appeal to the Valuation Tribunal the customer will need to do this on line at <a href="https://www.valuationtribunal.gov.uk">www.valuationtribunal.gov.uk</a>
- The customer must complete the on line appeal application within two months of the date of the decision notice sent by ourselves upholding the original decision

As local schemes are not legislation, but are locally defined schemes, the Valuation Tribunal will not consider an appeal against a billing authority's actual scheme, as that is beyond their jurisdiction. However, the Valuation Tribunal will advise dissatisfied claimants of their right to apply to the billing authority for a discretionary discount under section 13 (1) (c) of the Local Government Finance Act 1992. They will also hear appeals where the authority refuses to exercise this discretion.

### **APPENDIX C**

### **Discretionary Discount Policies**

#### 1. Second Homes

- 1.1. Second homes are defined as furnished properties which are not occupied as a person's main residence and include furnished properties that are unoccupied between tenancies.
- 1.2. The Local Government Act 2003 gave councils new discretionary powers to reduce the 50% Council Tax discount previously awarded in respect of second homes to between 10% and 50% with effect from 1st April 2004. Councils retain the additional income raised by reducing the second homes Council Tax discount.
- 1.3. The Local Government Act 2012 further extended billing authorities' discretion over the second homes discount to between 0% and 50%. On 17 October 2012 Cabinet approved the reduction of the second homes Council Tax discount from 10% to 0%.
- 1.4. The figures used for the 2023/24 Council Tax taxbase incorporate a 0% Council Tax discount in respect of second homes (other than those that retain a 50% discount through regulation as a result of job-related protection). Implementation of this policy results in the inclusion of 712.32 Band D equivalents in the taxbase.

### 2. Vacant Properties – Former Class A & Class C Exempt Properties

- 2.1. The Local Government Act 2012 abolished both Class A and Class C exemptions and gave billing authorities' discretion to give discounts of between 0% and 100%. Class A exemptions were previously available for up to 12 months in respect of a vacant property which required, was undergoing, or had recently undergone major repair work to render it habitable, or a structural alteration. Class C exemptions were previously available for up to six months after a dwelling became vacant.
- 2.2. On 14 December 2017 Council approved the removal of a 50% Council Tax discount in respect of vacant dwellings undergoing major repair, i.e. former Class A exempt properties.
- 2.3. In respect of former Class A exempt properties the figures used for the 2023/24 Council Tax taxbase allow for the continuation of the decision previously approved by Council, i.e. to award no discount.
- 2.4. On 17 October 2012 Cabinet approved the award of a 25% Council Tax discount in respect of vacant dwellings, i.e. former Class C exempt properties.
- 2.5. Implementation of this policy resulted in a large number of low value Council Tax demands being raised primarily in relation to landlords whose properties are between tenants. A significant number of landlord

complaints were received in relation to these Council Tax demands and these small amounts proved to be very difficult to collect. It was, therefore, proposed and approved that a 100% discount be awarded for one month, i.e. effectively reinstating the exemption, and then a 25% discount be awarded for the remaining five months.

- 2.6. In order to avoid fraudulent 100% claims in respect of these types of properties it was also proposed and approved that the "six week rule" be applied, i.e. if a dwelling which is unoccupied and unfurnished is either exempt or entitled to a discount, becomes occupied or substantially furnished for a period of less than six weeks, after which it falls empty again, it will only resume exemption or discount for any of the original exemption or discount period which remains.
- 2.7. On 14 December 2017 Council approved the continuation of the policy to award one month exemption when a property becomes unoccupied and substantially unfurnished (subject to the six week rule) and approved a revised policy to remove the 25% for the following five months. This means that when a property becomes unoccupied and substantially unfurnished it would attract one month exemption, then pay full charge for the following twenty three months, then attract an additional 100% council tax premium after two years.
- 2.8. In respect of former Class C exempt properties the figures used for the 2023/24 Council Tax taxbase incorporate a discount of 100% for one month. Continuation of this policy to award the one month exemption results in the exclusion of 68.99 Band D equivalents from the taxbase.

# 3. Vacant Properties – Empty Homes Premium

- 3.1. The Local Government Act 2012 amended the Local Government Finance Act 1992 and also gave billing authorities' discretion to levy an empty homes premium of 50% after a dwelling has been empty and substantially unfurnished for at least two years. In December 2013 Shropshire Council chose to enact this discretionary power with effect from April 2014.
- 3.2. On 1 November 2018 the Rating (Property in Common Occupation) and Council Tax (Empty Dwellings) Act 2018 was passed which further amended the Local Government Finance Act 1992. This gave billing authorities' discretion to levy an empty homes premium of 100% from 1 April 2019 after a dwelling has been unoccupied and substantially unfurnished for at least two years, a 200% premium from 1 April 2020 for properties unoccupied and substantially unfurnished for at least 5 years and a 300% premium from 1 April 2021 for properties unoccupied and substantially unfurnished for at least 10 years.
- 3.3. The figures used for the 2023/24 Council Tax taxbase incorporate a 100% Council Tax premium in respect of dwellings which have been unoccupied and substantially unfurnished for more than two years, a 200% Council Tax premium in respect of dwellings which have been unoccupied and substantially unfurnished for more than five years and a 300% Council Tax premium in respect of dwellings which have been unoccupied and substantially unfurnished for more than ten years. Implementation of this

policy results in the inclusion of 293.89 Band D equivalents in the taxbase in relation to properties unoccupied and substantially unfurnished for more than two years, 203.77 Band D equivalents in the taxbase in relation to properties unoccupied and substantially unfurnished for more than five years and 183.00 Band D equivalents in the taxbase in relation to properties unoccupied and substantially unfurnished for more than ten years.

### 4.0 Changes to premiums 2024/25 onwards

- 4.1 The Levelling Up and Regeneration Bill will further enhance charging options with effect from 1 April 2024. Through the Bill it is the Government's intention to enable billing authorities to:
  - reduce the minimum period for the implementation of the council tax premium for long term empty premises from two years to one year; and
  - allow billing authorities to introduce a council tax premium of up to 100% in respect of second homes
- 4.2 In its current form the Bill requires billing authorities to make a resolution confirming their intentions on the application of the premiums at least twelve months prior to the start of the financial year in which the changes would come into effect, meaning that the Bill will require Royal Assent to be obtained prior to 31 March 2023 in order for billing authorities to be given the powers to make a resolution and adopt the changes for the year commencing 1 April 2024.
- 4.3 Assuming the Bill receives Royal Assent, the Council will be required to make a resolution confirming the intention on the application of the premiums at least 12 months prior to the financial year in which the changes would come into effect, so prior to 31 March 2023 in order for the changes to be implemented for the 2024/25 financial year.
- 4.4 If the Bill receives Royal Assent a recommendation will be made to Council to pass a resolution to:
  - reduce the minimum period for the implementation of the council tax premium for long term empty premises from two years to one year; and
  - to introduce a council tax premium of up to 100% in respect of second homes